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# Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00
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SP-02 TRSE-00 DHA-02 IO-13 CU-02 /077 W
----------281913Z 033020 /46
O 281751 APR 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 3243

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2489

FOR EUR/RPM AND EUR/RPE

E.O.11652:GDS
TAGS: NATO, PFOR, CSCE
SUBJECT: IS DRAFT REPORT ON PREPARATIONS FOR BELGRADE

REF: (A) USNATO 2432, (B) STATE 091435, (C) USNATO 2274

SUMMARY: WE TRANSMIT BELOW PRINCIPAL CHANGES MADE IN C-M(77)29, THE DRAFT REPORT ON PREPARATIONS FOR BELGRADE, THE FINAL VERSION OF WHICH IS SCHEDULED FOR NAC CONSIDERATION ON MAY 4. ADVANCE DRAFT COPY OF FINAL VERSION WILL BE HAND-CARRIED TO WASHINGTON AND WILL BE AVAILABLE THERE MORNING OF MAY 2. END SUMMARY.

1. WE TRANSMIT BELOW THE MAIN CHANGES RESULTING FROM POLADS AND ECONADS DISCUSSIONS OF REPORT ON PREPARATIONS FOR BELGRADE, FINAL VERSION OF WHICH IS SCHEDULED FOR CONSIDERATION BY NAC ON MAY 4. AN ADVANCE COPY OF FINAL VERSION IS BEING HAND-CARRIED TO WASHINGTON BY F. ALLEN HARRIS OF THE ENVIRONMENTAL PROTECTION AGENCY, AND WE SUGGEST DEPARTMENT ARRANGE WITH HARRIS FOR DELIVERY OF THIS DRAFT MONDAY MORNING, MAY 2, WHEN HE REPORTS TO HIS OFFICE.
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2. FOLLOWING ARE THE PRINCIPAL CHANGES MADE IN C-M(77)29:

-- COVER NOTE BY POLADS CHAIRMAN: SEE PARA 4 REF A.

-- PARA 2(VIII): "WHILE THE ALLIES SHOULD BE READY TO ADDRESS ALL ASPECTS OF THE FINAL ACT, THEY SHOULD PREPARE THEIR POSITION WITH PARTICULAR CARE AS REGARDS: DETENTE; GENERAL HUMAN RIGHTS QUESTIONS AND THE PRACTICAL PROVISIONS ON HUMAN CONTACTS AND INFORMATION; CONFIDENCE BUILDING MEASURES, AND CERTAIN ASPECTS OF SECURITY AND

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DISARMANENT; AND ECONOMIC QUESTIONS (PARAS 38-39)."
-- PARA 2(XIV): "THE STRUCTURE OF THE MAIN MEETING SHOULD PROVIDE FOR PLENARY/COORDINATING COMMITTEE AND COMMITTEES ON INDIVIDUAL BASKETS. THERE SHOULD BE OPENING AND CLOSING ROUNDS OF GENERAL STATEMENTS IN PLENARY. FOR THE REVIEW, THERE SHOULD BE FIRST A GENERAL DISCUSSION OF LIMITED DURATION IN PLENARY AND THEN A MORE DETAILED DISCUSSION IN COMMITTEES. THE DEEPENING OF RELATIONS ITEM (NEW PROPOSALS) SHOULD MAINLY BE IN COMMITTEES. THE DISCUSSION ON A FURTHER BELGRADE-TYPE MEETING AND ON A CONCLUDING DOCUMENT MIGHT TAKE PLACE IN WORKING GROUPS (PARAS 80-82)."

-- NEW PARA 21: "THE CONSIDERATION OF IMPLEMENTATION PERFORMANCES MIGHT BE LINKED TO CERTAIN MAIN THEMES WHICH WOULD HELP THE DISCUSSION TO FOCUS NOT ONLY ON AN ANALYSIS OF ACCOMPLISHED FACTS BUT ALSO ON WAYS IN WHICH PERFORMANCES SHOULD BE IMPROVED IN THE FUTURE (SEE PARAS 38-64). THESE THEMES WOULD BE BASED ON WHAT EACH CHAPTER OF THE FINAL ACT WAS INTENDED TO ACCOMPLISH. AS TO REVIEW TECHNIQUE, THE ALLIES MIGHT, IN TERMS OF THE NEED FOR STATES TO REMOVE IMPEDIMENTS TO THE ATTAINMENT OF THE THEME IN QUESTION, COMMENT BOTH ON THEIR OWN SITUATIONS AND EXPERIENCES, AS WELL AS ON THEIR OWN EXPERIENCES WITH OTHER PARTICIPANTS, NOTABLY THE EAST EUROPEANS."
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-- PARA 39: "SOME MAJOR POINTS WHICH ALLIES MIGHT EMPLOY IN SUPPORT OF THEIR APPROACH TO THE MEETINGS AND WHICH SEEM COMMON TO MORE THAN ONE OF THESE AREAS ARE: THE POLITICAL/MORAL OBLIGATION ON ALL SIGNATORIES TO IMPLEMENT ALL PARTS OF THE FINAL ACT; ACKNOWLEDGMENT THAT SOME PROGRESS HAS BEEN MADE IN CERTAIN AREAS, BUT MUCH REMAINS TO BE DONE SO THAT THE BENEFITS OF THE FINAL ACT ARE FELT NOT ONLY IN INTER-STATE RELATIONS BUT IN THE LIVES OF INDIVIDUALS; AND THE PRIME IMPORTANCE OF UNILATERAL IMPLEMENTATION, WHILE RECOGNIZING ALSO THE VALUE, IN SOME AREAS, OF BILATERAL AND MULTILATERAL ACTION."

-- NEW PARA 51: "IN LINE WITH THE POLICY OF AN EVEN-HANDED APPROACH, WESTERN COUNTRIES SHOULD CONFIRM THE IMPORTANCE OF THE PROVISIONS ON CULTURAL AND EDUCATIONAL COOPERATION. THEY SHOULD, E.G., DRAW ATTENTION TO THE PROVISIONS ON ACCESS AND ON CONTACTS AND COOPERATION. IN THE DISCUSSION THEY SHOULD REPUDIATE THE ARGUMENT OF THE EASTERN EUROPEAN COUNTRIES THAT THESE ISSUES ARE SUBJECT TO A RULE OF 'STATISTICAL RECIPROCITY', A CRITERION WHICH THE ALLIES REFUSED TO ALLOW INTO THE FINAL ACT. ONE OF THE ARGUMENTS OF THE WEST COULD BE THAT THESE MATTERS SHOULD BE LEFT TO THE FREE CHOICE OF PEOPLE THEMSELVES. A LIST OF POSSIBLE NEW PROPOSALS IN THIS FIELD

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IS INCLUDED IN THE ANNEX." (PROPOSED BY THE NETHERLANDS)

-- PARA 86 (OLD PARA 84), NEW FINAL SENTENCE: "CONSIDER-
ATION COULD ALSO BE GIVEN TO ALLOWING THEM TO MAKE STATE;

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----------281912Z 033051 /46
O 281751Z APR 77
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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 2489

MENTS IN PLENARY/COORDINATING COMMITTEE DURING DISCUSSION
ON THESE TWO BASKETS, OR TO ESTABLISHING A SEPARATE
MEDITERRANEAN COMMITTEE." (PROPOSED BY FRANCE)

3. WITH REGARD TO SUGGESTIONS FOR CHANGES PUT FORWARD BY
DEPARTMENT IN REF B, WE REPORT THE FOLLOWING:

-- RE ANNEX WITH LISTING OF POSSIBLE NEW PROPOSALS: SEE
REF A PARA 4.

-- PARA 21: NETHERLANDS DEL OBJECTED TO US FORMULATION ON
COMMITTEE REVIEW OF IMPLEMENTATION AND THIS WAS NOT
ACCEPTED.

-- PARA 64: US SUGGESTED SENTENCE WAS ACCEPTED.

-- PARA 80(B), THIRD SENTENCE: SEVERAL DELEGATIONS
OBJECTED TO SUBSTITUTING "ADEQUATE" FOR "EQUAL" ON THE
GROUNDS THAT THE ALLIES SHOULD AVOID OFFERING THE SOVIETS
ANY OPPORTUNITY FOR RUSHING THROUGH REVIEW OF IMPLEMEN-
TATION OF ANY BASKET. THEY FELT "EQUAL" GAVE WEST STRONGER
POSITION ON THIS POINT.

-- INCLUSION OF REFERENCE TO CULTURAL DATA BANK WAS A
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UK SUGGESTION BASED ON THE MENTION OF SUCH A DATA BANK
IN THE FINAL ACT, BUT ALLIES HAD NO INFORMATION LEADING
THEM TO ANTICIPATE A PROPOSAL ON THIS SUBJECT. STREATOR

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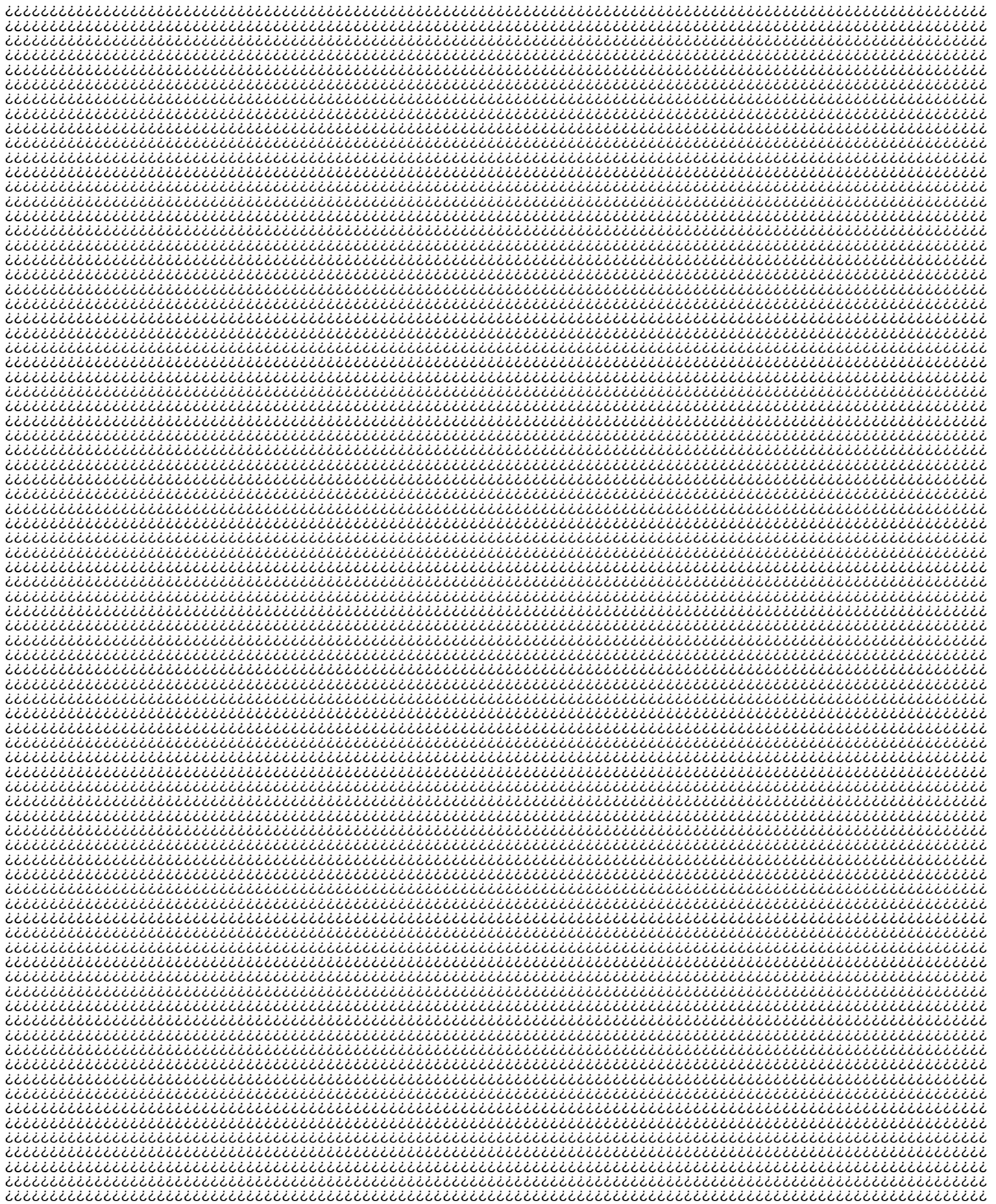

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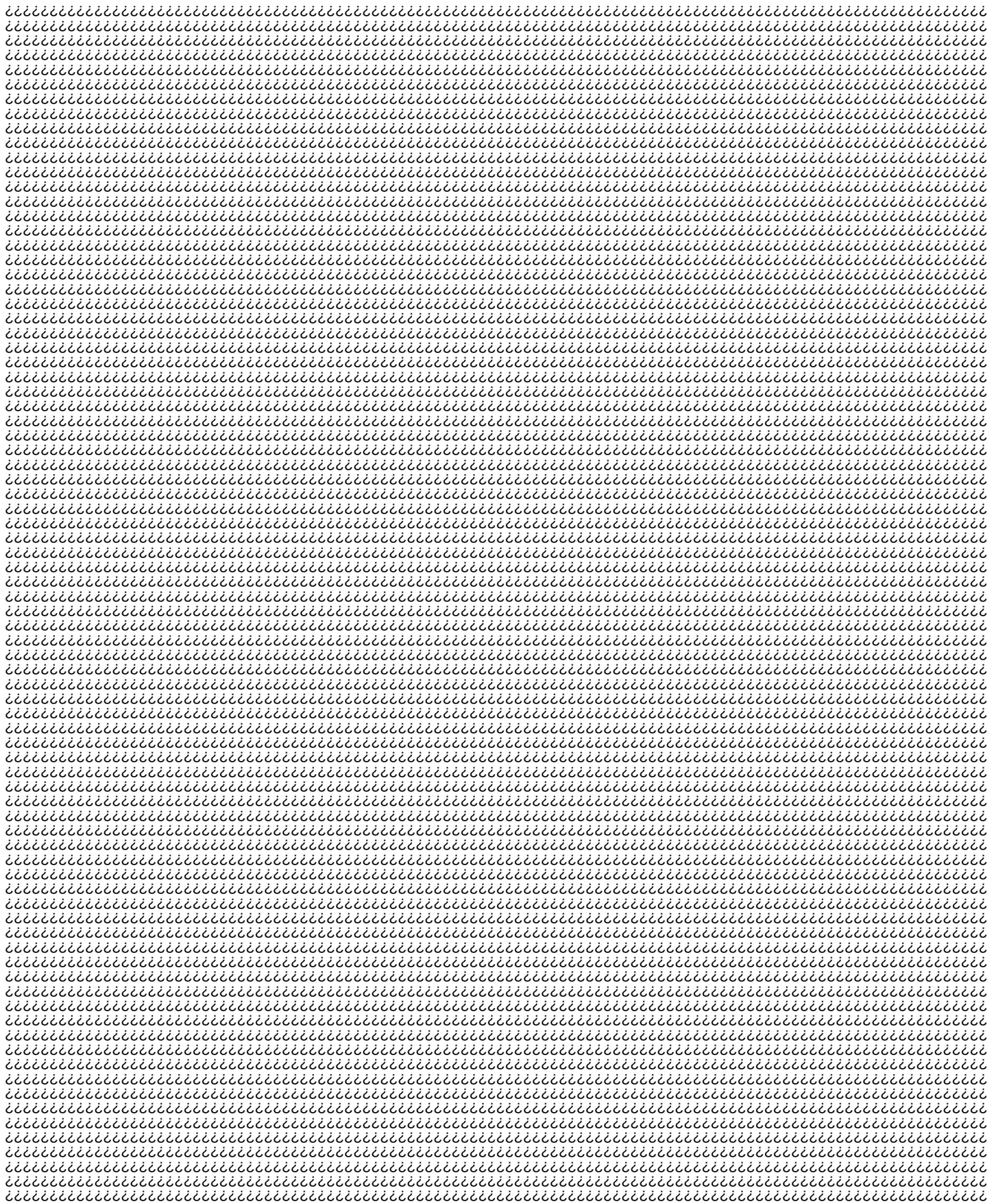

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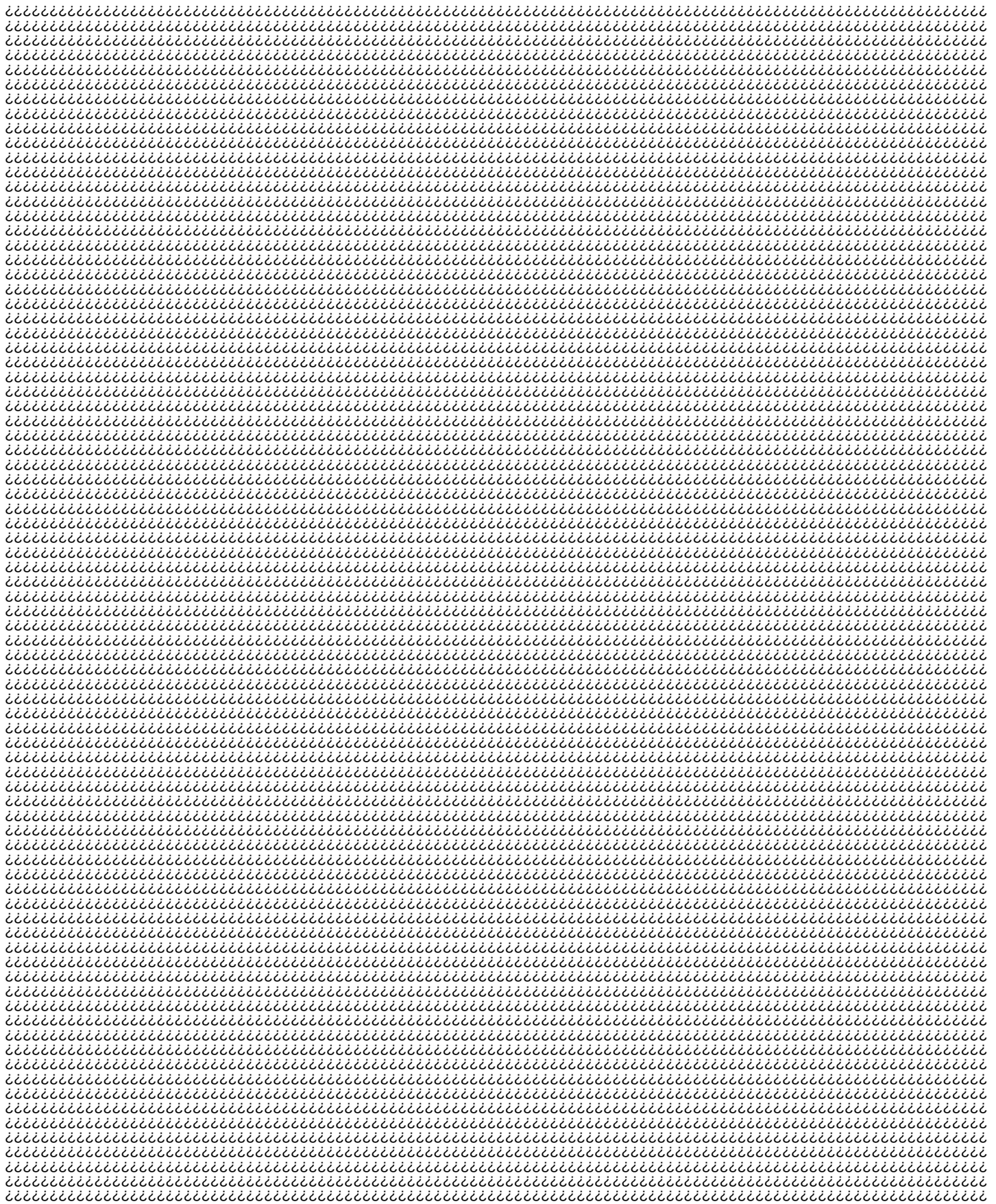

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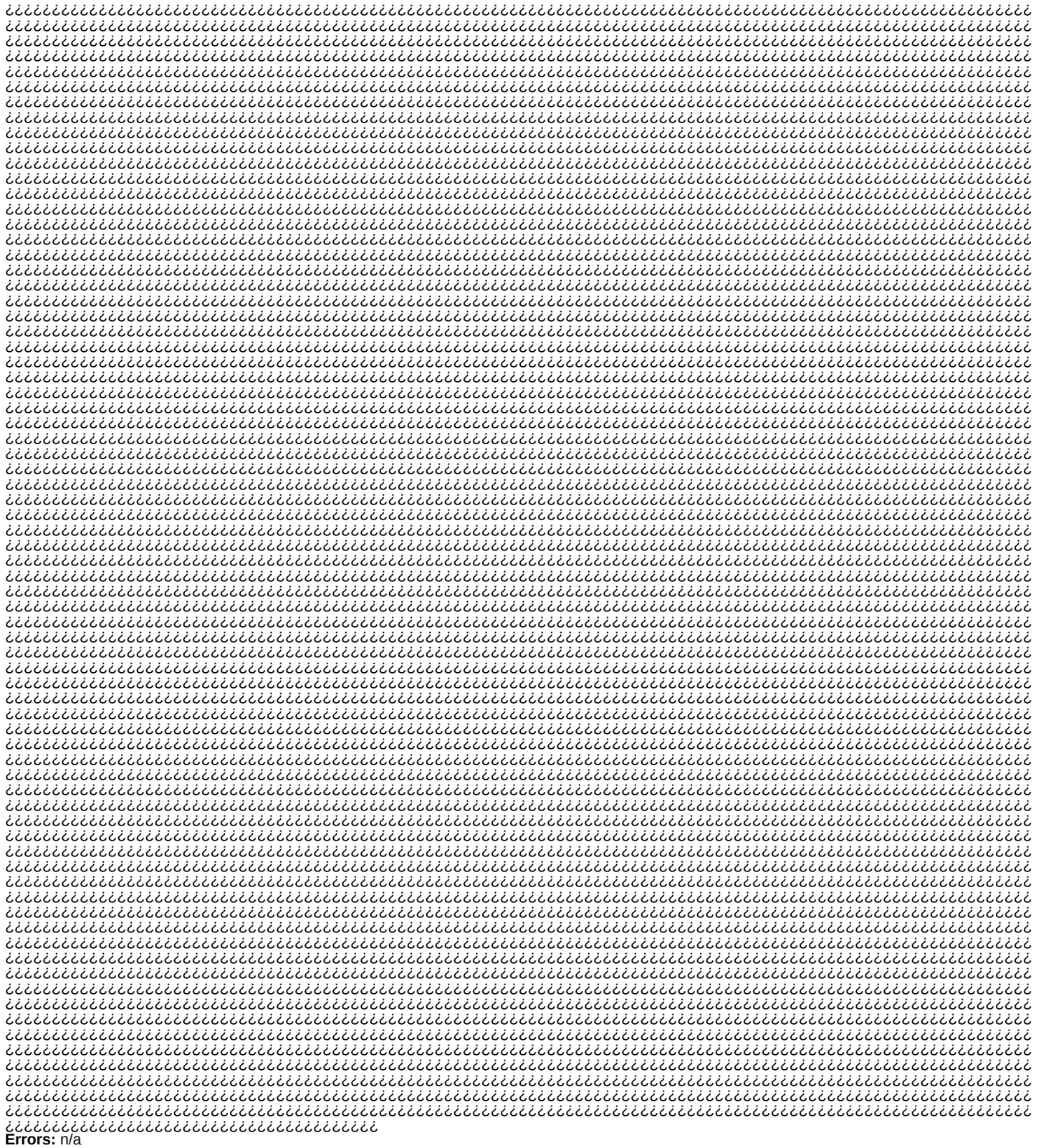

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